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SPECIFIC RECOMMENDATIONS WERE NEEDED FOR THE PRESIDENT'S CONSIDERATION, AND DIRECTED THAT THESE RECOMMENDATIONS BE DRAWN UP BY CIA IN COOPERATION WITH THE DEPARTMENTS OF STATE AND DEFENSE. THE DCI ASKED ME TO OVERSEE THE PREPARATION OF THE COMMUNITY RESPONSE TO THIS WHITE HOUSE REQUEST.

(3) IN DIRECT CONVERSATION, I SUGGESTED THAT THE REQUESTED PAPER AND RECOMMENDATIONS BE PREPARED BY A SLIGHTLY EXPANDED VERSION OF THE SAME AD HOC INTERAGENCY COMMITTEE THAT HEXHYKRERENE HAD PREPARED THE 18 JULY STUDY AND WAS ALREADY WORKING ON THE PROBLEM. DR. KISSINGER CONCURRED AND EXPLAINED IN DETAIL WHAT WAS WANTED. GIVING POLICY GUIDANCE TO OUR EFFORTS AND IN THE PROCESS SOMEWHAT BROADENING OUR TERMS OF REFERENCE. WE ARE TASKED WITH ANALYZING ALL OF THE US GOVERNMENT'S PRESENT EFFORTS THAT COLLECT INTELLIGENCE ON THE FLOW OF NORTH VIETNAMESE MANPOWER AND LOGISTIC SUPPORT TO THE STRUGGLE IN SOUTH VIETNAM. ON THE BASIS OF THIS ANALYSIS, WE ARE TO OFFER RECOMMENDATIONS FOR (1) IMPROVEMENTS ACHIEVALE WITHIN THE PARAMETERS OF CURRENT PROGRAMS AND ASSET ALLOCATIONS AND (2) ADDITIONAL PROGRAMS. TECHNIQUES OR COLLECTION EFFORTS THAT COULD IMPROVE THE QUANTITY, QUALITY OR TIMELINESS OF THE US GOVERNMENT'S

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INTELLIGENCE ON THESE TOPICS.

(4) DR. KISSINGER EXPLAINED THAT WE SHOULD HAVE NO INHIBITIONS WITH RESPECT TO THE SCALE, SCOPE OR NATURE OF OUR RECOMMENDATIONS TO HIGHER LEVELS ON EITHER IMPROVEMENTS IN THE MIX OF CURRENT EFFORTS OR IN ADDITIONAL EFFORTS OF DEMONSTRABLE POTENTIAL VALUE. HE MADE IT VERY CLEAR, HOWEVER THAT THE COMMITTEE WAS TO PRESENT ITS RECOMMENDATIONS AS A GRADED SERIES OF OPTIONS RATHER THAN IN THE FORM OF A SINGLE "ACCEPT OR REJECT" PACKAGE.

OF REPRESENTATIVES FROM APPROPRIATE COMPONENTS OF DIA, NSA, STATE AND THE AGENCY PLUS REPRESENTATIVES OF OASD/SYSTEMS ANALYSIS, MEMME JCS/SACSA, J-3 (JRC), DCPG, AFXOP, AFNIC AND AFNIN. THE COOPERATIVE SPIRIT AND ENERGY WITH WHICH ALL MEMBERS HAVE PITCHED IN, KEEPING THEIR EYES CONSTANTLY FOCUSED ON THE NATIONAL INTEREST, HAS BEEN BOTH CRATIFYING AND HEARTENING. WE OBVIOUSLY HOPE TO PRODUCE A CONSENSUS PAPER THAT SAYS SOMETHING MEANINGFUL AND WORTHWHILE. THE RIGHT TO DISSENT (I.E., TAKE FOOTNOTES IN THE FINAL PRODUCT) WILL OF COURSE BE SCRUPULOUSLY PRESERVED IF IRRECONCILABLE DIFFERENCES DEVELOP, BUT NONE HAVE YET MATERIALIZED.

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(6) IN OUR INITIAL DISCUSSIONS. THE COMMITTEE SWIFTLY AGREED THAT WE WERE REALLY LOOKING AT TWO RELATED BUT DIFFERENT INTELLIGENCE PROBLEMS: PERSONNEL INFILTRATION AND SUPPLY OR LOGISTICS INFILTRATION. THE FORMER WAS PRIMARILY A ROBLEM IN THAT THE BULK OF OUR PRECISE, DETAILED INTELLIGENCE WAS COMINT BEX DERIVED AND IF OUR **25**X1 COULD BE MADE TOTALLY ADEQUATE THIS INTELLIGENCE PROBLEM WOULD BE LARGELY SOLVED. LOGISTICS INFILTRATION WAS A MORE COMPLEX MOSAIC. ESSENTIAL PIECES WERE PROVIDED BY A VARIETY OF SOURCES: COMINT, PHOTOGRAPHY, SENSORS, GROUND OBSERVERS, AGENT PENETRATIONS OF CONTROL OFFICES, ETC. FURTHERMORE, THERE WERE TO LOGISTIC SUPPORT SYSTEMS TO CONSIDER, I.E., LAOS-DOWN AND KOXYXX CAMBODIA (SIHANOUKVILLE)-UP. WE DECIDED TO START BY ATTACKING THE VARIOUS PIECES OF THE TOTAL PROBLEM SEPARATELY, SEEING WHAT COULD BE DONE WITHIN THE PARAMETERS OF CURRENT EFFORTS AND THEN LOOKING TO POTENTIALLY FRUITFUL ADD-ONS. (7) IN LINE WITH THE THINKING OUTLINED ABOVE, THE OVERALL GROUP HAS BROKEN INTO THREE SUBCOMMITTEES, TWO OF WHOSE TASKS ARE STRIKINGLY SIMILAR TO THOSE OF THE ICG STUDY GROUPS NOW MEETING AT CINCPAC. ONE OF OUR SUBCOMMITTEES (NSA, CIA, COORDINATING OFFICERS

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THE THIRD GROUP IS FOCUSED ON
THE ENEMY'S LOGISTICS SYSTEM. IT PROMPTLY SUBDIVIDED ITSELF INTO
THREE SUB-GROUPS: ONE LOOKING AT THE LAOS SYSTEM, ONE AT
THE CAMBODIA SYSTEM AND ONE CANVASSING NEW HARDWARE OR
COLLECTION TECHNIQUES.
(8) THE INITIAL DRAFT SUBMISSIONS OF EACH OF THE THREE
SUBCOMMITTEES WILL BE REVIEWED AND DISCUSSED BY THE WHOLE
COMMITTEE ON 19 FEBRUARY. IAAM SURE WE WILL NEED AT LEAST ONE
MORE GO-AROUND AT THE SUBCOMMITTEE LEVEL BEFORE WE BEGIN
COMBINING INPUTS INTO A SINGLE PAPER. WE HAVE NO FIXED DEADLINE
BUT ARE UNDER THE GUN TO SEND THE COMPLETED STUDY AND
RECOMMENDATION OPTIONS PACKAGE FORWARD AS SOON AS POSSIBLE.
(9) ONE OF THE FIRST OBSERVATIONS I MADE FROM THE CHAIR

THE VIEWS OF ALL CONCERNED FIELD COMPONENTS, ESPECIALLY MACV

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AND CINCPAC, ADEQUATELY VOICED, CONSIDERED AND REFLECTED IN OUR FINAL SUBMISSION. COMMITTEE ASSENT ON THIS SCORE WAS IMMEDIATE AND UNANIMOUS. THE MAIN OBJECT OF THIS MESSAGE IS TO APPRISE YOU, AND GENERAL KEEGAN, OF DEVELOPMENTS IN ORDER TO SOLICIT YOUR THOUGHTS ON THE OPTIMUM MEDE OF OBTAINING THE NECESSARY MACV AND CINCPAC INPUTS. I REALIZE THERE ARE A NUMBER OF COMPLEX QUESTIONS HERE INVOLVED, INCLUDING VALID CONSIDERATIONS OF MILITARY STAFF PROCEDURE AND PROTOCOL. I AM CERTAINLY OPEN TO ANY SUGGESTIONS YOU OR GENERAL KEE KEEGAN MAY WANT TO OFFER. THROUGH ANY CHANNEL. WE COULD SEND RECENTAR PRELIMINARY DRAFTS OF THE COMBINED PAPER TO CINCPAC AND MACV FOR COMMENT OR I, AT LEAST, WOULD WELCOME THE PARTICIPATION OF MACY AND CINCPAC OFFICERS IN THE WORK OF OUR WASHINGTON COMMITTEE. I WOULD APPRECIATE RECEIVING YOUR THOUGHTS ON THIS TOPIC AS SOON AS YOU CAN CONVENIENTLY TRANSMIT THEM.

	tan in minit on think on and one collective	N WILL JIME MAI	بند ا
CONSIDERE	d, I am asking my colleagues in		
TO GIVE CO	PIES OF THIS MESSAGE TO		
	THANK YOU AGAIN FOR YOUR TIME AND	COURTESY LAST	
DECEMBER	· WITH BEST PERSONAL REGARDS.		
	ENDEXX END OF MESSAGE		

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